Disaster Governance and Hybrid Organizations: Accounting, Performance Challenges and Evacuee-Housing

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<tr>
<th>Journal:</th>
<th>Accounting, Auditing &amp; Accountability Journal</th>
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<tbody>
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<td>Manuscript ID</td>
<td>AAAJ-12-2019-4323.R2</td>
</tr>
<tr>
<td>Manuscript Type:</td>
<td>Research Paper</td>
</tr>
<tr>
<td>Keywords:</td>
<td>Hybrid organizations, Governmentality, Disasters, Housing, Accounting, Calculation</td>
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Disaster Governance and Hybrid Organizations: Accounting, Performance Challenges and Evacuee Housing

Massimo Sargiacomo

University G.d’Annunzio of Chieti-Pescara,
Department of Management and Business Administration,
Viale Pindaro 42, 65123 Pescara, Italy.
Tel. +39-085-4537597
Email: msargiacomo@unich.it

Corresponding author

Stephen P. Walker

University of Edinburgh Business School
29 Buccleuch Place, Edinburgh, EH8 9JS, UK
Tel. +44 (0)131 6515543
Email: s.walker@ed.ac.uk
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Abstract

Purpose: This paper investigates how public/private hybrid and ambiguous organizations played pivotal roles in a governmental programme of housing reconstruction following a major earthquake in central Italy in 2009. Venturing beyond the boundaries of institutional isomorphism and using a Foucauldian approach, the longitudinal analysis seeks to illuminate accounting and performance challenges and provide insights to the calculative techniques associated with evacuee housing.

Design/methodology/approach: In ‘act 1’ the paper investigates the role of a consortium created during the recovery stage of the disaster to construct temporary housing. In ‘act 2’ attention shifts to consortia established for the reconstruction of buildings in devastated communities. The total observation period is 11 years. 31 semi-structured interviews were conducted with 15 key-actors. A broad range of official documents was also consulted.

Findings: In the immediate aftermath of the earthquake a comprehensive reporting system was established to facilitate the construction of 19 new towns for 15,000 evacuees. The mix of accountants, engineers and architects who developed the system and a building prototype evidences the assembly of diverse calculative techniques by different experts and the de-territorialization of subject disciplines. During reconstruction technologies of government included the introduction of standardized systems and vocabularies that homogenised administrative procedures among diverse experts.

Research implications: The paper provides academics and policy makers with insights to accounting, performance management and accountability in hybrid organizations in the largely unexplored realm of post-disaster evacuee housing. Further studies are needed to examine the politics of calculation in similar contexts.

Originality/value: The paper fills a gap in the literature by exploring the role played by individual experts working for hybrid organizations. Further, by exploring actual practices over an extended period of post-disaster recovery and reconstruction, the study highlights how experts intervened to solve problems at the meso-political level and at the micro-organizational level.

Key Words: Hybrid organizations, Governmentality, Disasters, Housing, Accounting, Calculation